Elementary Education in India

This book examines the policy shifts over the past three decades in the Indian education system. It explores how these shifts have unequivocally established the domination of neoliberal capital in the context of elementary education in India.

The chapters in the volume:

- Discuss a range of elementary education policies and programmes in India with a focus on the policy development in recent decades of neoliberalism.
- Analyse policy from diverse perspectives and varied vantage points by scholars, activists and practitioners, illustrated with contemporary statistics.
- Introduce the key curriculum, assessment and learning debates from contemporary educational discourse.
- Integrate the tools and methods of education policy analysis with basic concepts in education, like equality, quantity, equity, quality and inclusion.

A definitive inter-disciplinary work on a key sector in India, this volume will be essential for scholars and researchers of education, public policy, sociology, politics and South Asian studies.

Jyoti Raina is Associate Professor, Department of Elementary Education, Gargi College, University of Delhi, New Delhi, India. Her main teaching focus is educational studies, learning theory and science education. She also looks after the work of equal opportunity, Gandhi studies and anti-discrimination at the college.

'Elementary Education in India: Policy Shifts, Issues and Challenges constitutes an urgent challenge not only to India's educational system but to the underpinnings of the crisis in which it is perilously enmeshed – the roots and branches of capitalist overproduction and consequent immiseration. Jyoti Raina has assembled a distinguished group of Indian and international educational scholars whose critiques of neoliberalism and education sound the death-knell of efforts to repurpose education to accommodate a capitalist system reeling on its transnationalist heels. Equally important, the book provides readers with new vantage points from which a new system can be built. This stunning work will be of interest to critical educators worldwide.'

Peter McLaren, Distinguished Professor in Critical Studies,
 The Attallah College of Educational Studies, Chapman University;
 and Chair Professor, Northeast Normal University, China

'The period 1990 to the present has seen a major neoliberal turn in public policy in India in all sectors of education. The policy shifts in elementary education have been of the greatest impact because these touch the very base of India's highly stratified society. There has been a dearth of competent documentations and analyses that set out the causes, trajectories and consequences of these major shifts. The present collection of essays attempts to fill this vacuum by bringing together the perspectives of several Indian and international scholars and practitioners on the contemporary realities of policy and practice in elementary education. This book promises to serve as an important resource world-wide for students and educators as well as for those who work in policy spaces.'

 Shyam B. Menon, Professor of Education, Central Institute of Education, University of Delhi, Delhi; Founder Vice-Chancellor, Ambedkar University, Delhi, India

'This is an important book that brings together a rich collection of essays on a range of issues that are critical to the present and future of education in India. The larger context is the neoliberal restructuring of education and its fallout as reflected in the changes we are witnessing in schooling especially in the last two decades. The themes dealt with relate to policy shifts in education, privatisation, transformations in curriculum and pedagogical practices, exclusion and discrimination in schooling and so on. There is also an engagement with education as a public good and the challenge of public education, social justice and democratic citizenship, concerns that are increasingly marginalized today. This makes the book a timely contribution as well.'

 Geetha B. Nambissan, Professor of Education, Zakir Husain Centre for Educational Studies, School of Social Sciences, Jawaharlal Nehru University, New Delhi, India 'At a time when discourse on the public education system is dominated by activist foundations and the practical urge [for] "fixing things" the collection of essays in this book bring back the focus on the underlying national and transnational force field within which the Indian constitutional promise of the Right to Education is playing out. The collection of essays presents fresh historical and political analysis and commentary on education in society.'

- Padma M. Sarangpani, Professor of Education, Tata Institute of Social Science, Mumbai, India

'This volume edited by Jyoti Raina is a direct and critical engagement with the ideas and practices of neoliberalism as they restructure education with devastating consequences for the institutions of public education. Even more, Raina advances the theory that neoliberalism and the global ideas of the Washington Consensus find their partner in the Indian state. This state has abandoned its role of redistribution in favour of the poor, and advancing the conditions for growth of private capital in education. The contributions in the volume highlight myriad themes of these arguments. A must read for scholars and researchers of Indian education.'

 Manisha Priyam, Associate Professor, National Institute for Educational Planning and Administration, New Delhi



Elementary Education in India

Policy Shifts, Issues and Challenges

Edited by Jyoti Raina



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Abbreviations

AAP Aam Aadmi Party

ABVP Akhil Bharatiya Vidyarthi Parishad

AHC Allahabad High Court

AIE Alternative and Innovative Education
AIFRTE All-India Forum for Right to Education

AISF All India Students Federation

AKP Adalet ve Kalkinma Partisi, Justice and Development Party

ASER Annual Status of Education Reports

BDO block development officer B.Ed. Bachelor of Education

B.El.Ed Bachelor of Elementary Education

BJP Bhartiya Janata Party

BO beat officer

BPS budget primary/private schools

BRC block resource centre block resource person

CBSE Central Board of Secondary Education
CCS Rules CCE Central Civil Services (Conduct) Rules
continuous and comprehensive evaluation

CCS Centre for Civil Society
CPI Communist Party of India
CRC cluster resource centre
CRP cluster resource person

CSR corporate social responsibility

CSSNS common school system based on the concept of neighbour-

hood schools

CUG Central University of Gujarat
DBT Direct Benefit Transfers

DIET District Institute of Education and Training
DISE District Information System for Education

DoE Directorate of Education

DPEP District Primary Education Programme

EFA Education for All

EGS Education Guarantee Scheme

EIC East India Company

EWS economically weaker section

GATS General Agreement for Trade in Services

GDP gross domestic product
GER gross enrolment ratio
GoI Government of India
HM headmaster/headmistress
HRD human resource development

ICT information and communication technology

IEC Indian Education Commission
IIT Indian Institute of Technology
ILO International Labour Organisation
IMF International Monetary Fund
INC Indian National Congress
ISA ideological state apparatus
INU Jawaharlal Nehru University

KBES knowledge-based economy and society

LFPS low-fee private schooling

LGBT lesbian, gay, bisexual and transgender

LLO learning level outcome LO learning outcome MBC most backward class

MDG Millennium Development Goal

MDM mid-day meal

MHRD Ministry of Human Resource Development

MLL Minimum Levels of Learning

NAR net attendance ratio

NAS National Achievement Survey

NCERT National Council of Educational Research and Training

NCF National Curriculum Framework

NCFR National Curriculum Framework Review

NDP no-detention policy

NEET national eligibility cum entrance test

NEP National Education Policy

NER net enrolment ratio NFE non-formal education

NGO non-governmental organisation
NISA National Independent School Alliance
NITI Aayog National Institution for Transforming India

NPE National Policy on Education NPM new public management NSP non-state providers

NSSO National Sample Survey Organisation

National University of Educational Planning and Admini-NUEPA

stration

OBC other backward class OBF. outcome-based education out-of-school children OoSC

Programme for International Student Assessment PISA

POA Programme of Action ppp public-private partnership

Public Report on Basic Education in India PROBE.

PSU public sector undertaking parent-teacher meeting PTM

RMSA Rashtriya Madhyamik Shiksha Abhiyan

RPA repressive state apparatuses RSS Rashtriya Swayamsevak Sangh

RTE Act Right of Children to Free and Compulsory Education Act

SAP structural adjustment programme

SC scheduled caste

SCNC School Choice National Conference SDG Sustainable Development Goal School Education Quality Index **SEQI SMC** school management committee

SSA Sarva Shiksha Abhiyan Teaching at the Right Level TaRL

Teacher Development Coordinator TDC Universalisation of Elementary Education UEE

UNESCO Institute for Statistics UIS UKIP United Kingdom Independence Party United Nations Development Programme **UNDP**

United Nations Educational, Scientific and Cultural Organi-**UNESCO**

sation

UNICEF United Nation's Children's Fund United Nations Organization UNO

Uttar Pradesh UP WB World Bank

WHO World Health Organisation WTO World Trade Organisation



Introduction

Mapping the exacerbated crisis in elementary education: issues and challenges

Jyoti Raina

The Indian constitution envisioned elementary education as a public good that contributes to the building of an egalitarian, just and democratic social order by providing free schooling of equitable quality to all the children of our country up to 14 years of age. This was viewed as the means to secure equality of opportunity for all citizens while upholding constitutional principles of social justice, diversity and inclusion. The educational policies of the post-independence years did not reflect the social justice intent towards securing this, by detailing an operational framework, to actualise elementary education into a public good. Moreover, subsequent educational policy shift(s) have cumulatively moved further from this constitutional commitment, following the twin trends of increased abdication of constitutional obligation and steady dilution of policy thrust on ensuring the public good of a free elementary education (Sadgopal, 2006: 93). The priorities of India's constitutional commitment to public elementary education have been wholly restructured in the past three decades as a result of the economic policy decisions for the liberalisation of the Indian economy under the influence of World Bank (WB)-World Trade Organization (WTO) mandates following the Washington Consensus in 1989. The consensus consists of a list of ten policies and reforms that include reordering public expenditure priorities, trade liberalisation, liberalisation of inward foreign direct investment, privatisation and deregulation (Williamson, 2009: 10). These international policy prescriptions and reforms were primarily economic but had wide-ranging implications for political economy as well for the social infrastructure domains, including education. They emanated from the ideology of neoliberalism that continues its dominance in shaping political and economic practices mediating a common sense that believes:

[W]e are best served by maximum market freedom and minimum intervention by the state. The role of government should be confined to creating and defending markets, protecting private property and defending the realm. All other functions are better discharged by private enterprise,

which will be prompted by the profit motive to supply essential services. By this means, enterprise is liberated, rational decisions are made and citizens are freed from the dehumanising hand of the state.

(Monbiot, 2007)

Following the announcement of the New Economic Policy, since 1991 the International Monetary Fund (IMF) and the WB dictated a structural adjustment programme (SAP) and downsized welfare sectors, with a consequent reduction in the public financing of elementary education. This was reflected in the planning, organisation and pedagogy of WB-sponsored state programmes like the District Primary Education Programme (DPEP), beginning in 1994, but later covering 18 states and more than half of the districts in the country; it was characterised by replacing regular teachers with inadequately prepared contractual para-teachers, single-teacher schools with multi-grade teaching and the beginning of an outcome orientation (Ayvar, 2017: 26) with a curriculum consisting mainly of mere foundational skills, such as numeracy and literacy, as well as wreaking major havoc upon the elementary education system. The serious shifts in educational policy had already begun with the National Policy on Education (NPE) in 1986, which in itself heralded the policy wisdom in favour of privatisation (or non-state stake holding), reducing the role of the state and its commitment to public education. It continued to speak, as did previous policies, about equalising educational opportunities through the strengthening of the common school system, but without delineating how the state proposed to actualise this vision. More importantly, it continued to ignore an analysis of why the egalitarian idea of a common school system had continued to remain mere policy rhetoric on paper. The process of policy implementation into practice was simply passed over. The NPE in 1986 also introduced the category of 'pace-setting schools' on the premise that,

It is universally accepted that children with special talent or aptitude should be provided opportunities to proceed at a faster pace, by making good quality education available to them, irrespective of their capacity to pay for it.

(MHRD, 1986: 13)

This brought further structural distortion to the already multi-layered school system, as if the state was responsible for provisioning 'good quality education' only for some children with the necessary aptitude in a separate layer of government schooling that was above the common school in an ascending hierarchy of school education. The children who belong to this category would typically be from the relatively advantaged sections of rural/ semi-urban society. This represents a selective kind of thinking, a tapered inclusion (Gupta, 2016) of a symbolic few, which awards policy legitimacy to the point of exacerbating already deep hierarchies in terms of access in the Indian multi-layered, graded, non-egalitarian schooling system. The policy also proposed, and in fact popularised, a multi-track, parallel, discriminatory, non-formal education system of elementary education while adversely affecting public institutional teaching and learning, leading to a deterioration of the state education system. The underlying assumption was that formal schooling is not necessary for every child. The subsequent ambitious state flagship educational reforms, like Sarva Shiksha Abhiyan (SSA), in 2000 continued to offer inferior norms and standards, further increasing the stratification among government schooling systems, while popularising the non-formal system in the trajectory of educational policy and practice, particularly for children who were not yet in the fold of school education. Ravi Kumar highlights how incremental policy changes and reforms (I wonder why they are called reforms!) moving further from the constitutional vision of equitable elementary education continue to reflect the segregation of an already differentiated typology of school systems, because the

transition from a promise of universal free and compulsory education (read equality in access and access to quality education) by leaders of the freedom movement to the current division into formal and nonformal schools, with trained and well-paid teachers on one hand, and partially trained and ill-equipped, underpaid teachers on the other, has come about.

(Ravi Kumar, 2006b: 14)

The outcome orientation embedded in the policy shifts aligned with a technomanagerial model for educational planning and management in which the notion of quality education was quantified to the achievement of measurable learning outcomes (LOs). The prevailing status of education in any district of the country was assumed to be indicated by the assessment of the LOs in the school academic domains of reading and arithmetic (ASER, various years). These kinds of large-scale assessments resulted in the development of a binary between public and private school performances, which instead of taking a school as the unit of analysis, has tended to show public schools as failures. This further aggravates the multi-faceted attack on the public education system, which is now not only turned into but is even known as the colony of the 'underprivileged' section of our society. This has continued to draw attention away from systemic constraints and other structural bottlenecks associated with the functioning of government schools, circuitously further supporting the political economy of privatisation. Empirical research has demonstrated that the systemic deterioration of the public education system in the name of educational reforms, following SAP, led to the proliferation of a burgeoning economy of private schools euphemistically termed low-fee private schooling (LFPS) by the end of the 1990s (Valaskar, 2017), adding further layers in the existing graded hierarchy of access to schooling. Another precarious outcome of this alleged deterioration of government schools was the diversion of public finances to private players in a hidden agenda of privatisation in the name of public-private partnership (PPP). The WTO-General Agreement for Trade in Services (GATS) regime had already come to India in 1995, following the Washington Consensus, turning education into a legally 'tradeable commodity' and distorting the role an equitable system of schooling could play in building a democratic society. The Right of Children to Free and Compulsory Education, or RTE Act (2009), in pursuit of a rights-based approach to elementary education as an entitlement that every child deserves, continued with the existing hierarchies of schooling which were established as legitimised by earlier policies, cumulative shifts and reforms. Although the act was created with the intention of expanding the state's responsibility for providing education to the children of India, it preferred to outsource expansion in the non-public sector instead of achieving it via a public and universal system of elementary education. This intent belied the impact, as the act did not focus on qualitative improvement in a 'universal' government school system, but on quantitative expansion, enrolling each child in the system, establishing norms and creating a token space for children belonging to economically weaker sections (EWS) of society and choosing to co-opt private schools in the policy framework of a private schools-based market society. The exploratory studies examining the status of implementation of this provision of including EWS children in private unaided schools in cities have identified gaps in administrative processes in terms of their complexity, whereby inclusion is ensured only at the level of granting admission to the school and does not provide inclusive education beyond the mere physical presence of the child in the school (Mehendale et al., 2015). Anil Sadgopal, has pointed out how the act succumbed to the neoliberal trap by providing an escape route for the state and indirectly supported the withdrawal of the state governments in ensuring public education for all, as well as diffused the struggle for a common school system (Sadgopal, 2016a: 34). The entrenchment of a multi-layered school system from the mid-1980s for each separate section of our stratified society has contributed to the sharp divisions in school education, as well as the decline of the state system, which is being attended, in recent years, mostly by children from the marginalised social segments (Sadgopal, 2016b: 18).

Thus, the trajectory of the constitutional vision of equitable elementary education has continued to remain mere rhetoric or sloganeering for more than seven decades. This parallels the worrying trend in post-colonial schooling systems in several other parts of the world, where schooling is increasingly class based, with children of the elites and well-to-do attending schools with better physical infrastructure and other resources, and those of the peasantry and working class lacking access to such schools (Bloch, 2009).

The social differences based on economic class and school education are not cross-cutting but overlap in Indian society, leading to profound social divisions while perpetuating graded social hierarchies, regional disparity and educational inequality. This merits importance, as social scientists in India have emphasised caste-class, rural-urban and gender-based distinctions but have not paid sufficient attention to the sharp divisions produced in society by the multi-layered, graded structures that distort our school education system (Kumar, 2009). The outcome of the neoliberal policy changes since the liberalisation of the economy has been the operationalisation of the process of developing and entrenching further hierarchies of schooling systems which not only reproduce the existing social inequalities but also exacerbate another set of graded inequalities in our stratified social structure with its overlapping social differences. School education has become a class-based process. This has debilitating consequences for our society, as there are disturbing resemblances between the densely, multi-layered graded hierarchies of schooling and the exacerbating structural social hierarchies of the neoliberal economy, which is irreparably shaping the lives, aspirations and aims of our young learners. The lack of thrust on public education with each policy 'reform' has accentuated social divisions by unequivocally establishing the domination of private capital (with increasing privatisation) in the context of elementary education policy and practice in India. The state, irrespective of political dispensation, has continued to be a facilitator of this shift (in the name of reform), leading to a convergence of economic and educational discursive regimes aimed at adjusting education to fit the prevailing neoliberal socio-economic order since the two and a half decades following liberalisation. The wilful lack of policy thrust on public education, accentuation of existing hierarchies of access, contractualisation of teaching, increasing non-state stake holding, involvement of private players, proliferation of private capital and a shift of value by the state from public to private have precipitated an educational crisis since education came under neoliberalisation.

However, at the current historical juncture, the state of crisis in elementary education has exacerbated to an unprecedented urgency since a new political-ideological context is becoming more sharply defined. The post-colonial capitalism complemented welfare policies (in education as in other social domains) for the seven decades following independence, but the state gradually eschewed this welfarism in favour of the market as the socio-political determinant shaping public policy – so much so that at the current juncture there are hardly any incremental aspects left that provide continuity to the 'policy history' (Rizvi and Lingard, 2009: 9) of previous policy concerns of egalitarianism, social justice and commitment to a public good. The nature of the state has shifted with the diminishing operative distinction between state and market. The direction of policy shifts culminates into a new paradigm of unprecedented privatisation/quasi-privatisation of schooling, driven by both the market and the neoliberal state. The agenda

of marketisation/privatisation and abdication of direct state responsibility for elementary education is not even hidden anymore, but rather working towards increased accommodation of the demands of private capital in/ from school education. With the increasing commodification, marketisation, privatisation and commercialisation of society and education, whatever remains of public schooling in this country is endangered and is on the cusp of being turned into a privatised service in a free-market model of elementary education, accompanied by the broader social, cultural, economic and political changes supporting it.

This new policy context is sorely appropriate to the workings of neoliberal capital underwritten within contemporary reform practices. The country has not had a national policy on education for more than three decades. The trends reflected in executive pronouncements and policymaking projections are based on the underlying assumptions of a 'market-based economy' in 'a regulatory framework that maximises the efficiency of markets' (NITI Aavog, 2017: 123). This calls for an education that '[orients] the system towards outcomes' (NITI Aayog, 2017: 131), 'will amalgamate globalization with localization' (MHRD, 2016a: 1), giving 'new impetus to skill development through vocational education in the context of the emergence of new technologies in a rapidly expanding economy in a globalised environment' and 'encouraging ways of enhancing private investment and funding' (MHRD, 2016a: 2), involving strategies of privatisation, marketisation and centralisation coupled with minimum state power and oversight (Ramamurthy and Pandiyan, 2017). The worrying effects include an outcome-based curriculum which provides opportunities to aspire for 'excellence in learning outcomes' which can be 'comparable to student learning outcomes in high-performing international education systems', designing a common national curriculum for the subjects: Science, Mathematics and English; and introduction of information and communication technology (ICT) as another subject in grade 6 (MHRD 2016b: 21). There is an affirmation of the neoliberal common sense, as the structural inequality prevailing in school education and what it means in terms of a redistributive elementary education policy - a fundamental concern - has been sidestepped. The earlier genre of policies at least paid symbolic lip service to the social aims of education and reconstruction of Indian society on egalitarian premises. There was no shying away from at least expressing disquiet at the class basis of school education and its role in reproducing the societal class divide (NCERT, 1970: 449). The topic of education for equality and, more importantly, a common school system (which is an instrument in the quest for equality) to which full chapters were dedicated in earlier policies cease to receive space in the current policy text, or rather the policy regime, as no formal education policy has been pronounced for three decades now. The urgent crisis in elementary education has been cumulatively building up but has peaked at the current juncture, as policymaking is looking like an official participant of the global neoliberal project, a new version of the class phenomenon, re-posing faith in a stratified society with concomitant sharp divisions in the school education system. It is insightful to contextualise what we want to make of our society as these policy changes threaten to further divide Indian society in which social differences are not cross-cutting but typically overlap in graded hierarchies.

Educators in the Indian tradition have held the aim of education to be nothing short of the highest aim of life itself, to discover the higher and wider significance to life, to seek an intelligent understanding of the world (Krishnamurti, 1992: 11) and to experience the unity of life. To critical educators, the goal of education is to invite students to think about varied disciplinary domains, their society and learning how to learn so that education becomes the place where the individual and society are co-constructed. This co-construction is based on a social pedagogy, a mutually created dialogue developed by teachers posing problems to students that may be derived from their own personal and social lives and the disciplinary academic domains. Such a critical education 'challenges teachers and students to empower themselves for social change, to advance democracy and equality as they advance their literacy and knowledge' (Shor, 1993: 25). In contrast the neoliberal policy framework of a market society with technomanagerial competency-based knowledge systems undermine knowledge in its true meaning by merely functioning to prepare students to take their place in the existing consensuses of the corporate hierarchy and serve as submissive human capital, tolling the bells for a globalising polity that envisages to build 'obedient productive units in so called knowledge based economy, and society consisting of an uncritical citizenry (Dhankar, 2016). The neoliberal educational policies and reforms have attempted to understand learning, knowledge and curriculum in mere utilitarian terms of measurable standards and targets – so much so that learning outcome performances are centre stage in most of the mainstream education debates, blurring the distinction between classroom learning experiences and LOs and in alignment with the changing aims of education that restrict it merely to uncritical skill building in the national and international context.

The policy shifts, issues and challenges that the study of elementary education during the last three decades in India brings to the fore contour the four section divisions of this book. These consist of theory, policy analysis, empirical research, ethnographic data, field experiences and critical explorations, which are presented in the 14 chapters that have been brought together in this anthology plumbing diverse disciplinary viewpoints while engaging with structures of elementary education across policy contexts, dividing the range of section-division deliberations as follows:

• Policies, programmes and practices have played a devastating role by a **neoliberal restructuring of education**, beginning with the SAP unleashed

by the Washington Consensus, which imposed a reform regime in the developing context of India. This has resulted in policy-led dilutions, detractions and distortions in the nationalist vision of educational progress underlying constitutional ideals. An overview of the history of the neoliberal shifts, an explanation of what neoliberalism means in policy parlance, its assault on democratic polity and commitment to public good (including elementary education) are basic to undertaking an analysis of the restructuring of elementary education, while raising questions related to policy emphasis, strengths and shifts. A direct engagement with various policy texts on specific matters is useful in fleshing out the exact terms of policy discourse, putting it in a societal context and outlining worrying trends and policy outcomes.

- Transactions of knowledge and curriculum in the classroom and its assessment are trivialised to literacy, numeracy and mechanical skill development and shorn of criticality. The aim of education is to prepare a docile workforce for a graded labour market, so knowledge, too, depends on whether the market wants or does not want the specific skills to exist. There is fragmentation of knowledge into marketable competencies, its alienation from its social and material base, exacerbated by the fetish for information and communication technology (ICT) in school education and increasingly shaping the character of knowledge by global market trends (Kumar, 2017: 10). The economic rationale underlying 'input' considerations within curricular practice and accompanying assumptions of knowledge 'output' frequently remain unexamined in policy and practice. The examination system, based on a conception of education as the acquisition of a given body of knowledge, continues the spectacle of reproducing social asymmetries legitimised by school systems that make differential resources available to children from different sections of our hierarchical society who attend different types of schools.
- Critical education engenders possibilities to mitigate the structures of oppression, dominance and inequality inherent in the existing society, with special reference to schooling, social justice and critical pedagogy. The emphasis on critical pedagogy makes for a counter-hegemonic examination of the exclusion inherent in neoliberal policies for the masses, with an eye for a wider transformative egalitarian vision that educators can catalyse. The National Curriculum Framework Review (NCRF) 2005 proposes a new vision of pre-service teacher education 'to create reflective practitioners who would have the promise of bringing about radical changes in the process of schooling for hundreds of millions of our children' (NCFR, 2005: 101). Such reflective practitioners cannot remain apolitical by framing pre-defined questions from existing textbooks dissuading schools to teach young children from raising their own questions (Sleeter et al., 2004). Critical pedagogy thus positions

- elementary school teachers as transformative educators in an explicit emancipatory role (Hill and Boxley, 2007: 54), offering possibilities that can potentially lead to fissures in the neoliberal common sense.
- There is agreement that private capital, with its overriding aim of maximising profit under neoliberal capitalism, accumulates globally. Its consequences for elementary education, though global, vary for various countries, depending upon uneven levels of resistance based on each country's own balances of class forces (Hill and Kumar, 2009) and class interests. Marxist educational analysis and world-systems analysis (Wallerstein, 1994) provide as one of its many theoretical arguments a lens to look at transnational trends on neoliberalism and education, recognising both the power of resistance and the need for more fundamental economic, political and social change. The ubiquitous prevalence of human capital theory as the basis for educational planning and policymaking further supports the neoliberal logic, with its recognition of education as an instrument of future economic return. Research has revealed the robust evidence of fissures in the neoliberal common sense with the finding that neoliberal restructuring has not necessarily improved even 'educational standards', its avowed goal (Goodson and Lindblad, 2011).

Neoliberal restructuring of education

In Chapter 1 Jyoti Raina and Parul present an overview of the educational policy changes that have taken place in the last three decades since neoliberalisation of school education. The chapter examines the dominant wave of policy reform, quality, an idea which has been reduced to completing targets in the name of achieving LOs, and proxy indicators that 'show off' learning have become centre stage. It concludes by highlighting the emergence of a new political-ideological policy context framed around the concepts of quality and accountability in contemporary times that seeks to legitimise the neoliberal common sense in spite of the devastating role it has played in restructuring educational policy and practice in India.

The Bombay Plan (1945) advocated a capitalist model of development, using the resources of the public sector for its own advancement, a phenomenon that Suman Lata examines in Chapter 2 while looking at the extension of the neoliberal agenda by governments across the world in involving private players in big public projects in the name of utilising the managerial expertise and capital from the private market for efficient delivery of public services, supposedly, in the larger interest of people. The term public–private partnership (PPP) is a euphemism for this scourge and is one of the depredations associated with liberalisation of the economy in the arena of social infrastructure. Her multi-pronged analysis of the origin, rise and models of the concept in the Indian context concludes with the argument for not only its undesirability but also possible fallout in school education.

Atishi, who is a leader from a political party that is currently in office in the capital's state government, speaks in a voice that is unusual for a politician. In Chapter 3 she does not hesitate to make several against-thegrain admissions which merit special attention for two reasons. The first is their unambiguous candour and the second is the fact that they are made by a politician at the helm of affairs in a state. She states that the 'deep politician-private school nexus means that [the] executive has little or no incentive to fix public education', the 'political establishment that profits from [the] increasing enrolment of children in private schools has a vested interest to keep government schools dysfunctional' and 'public education is closely linked to the class divide prevailing in the country'. She looks at the steady decline in the quality of public education as a 'national crisis' of the government's own making (without hesitating to term it nothing short of a national crisis), which further coincides with the widening inequality India has witnessed over the last three decades. She makes a call that research on land allocations to private schools during different political regimes would provide an interesting insight into why there is a breakdown of the public education system. Who would undertake such a research? The doctoral students fishing for scarce employment opportunities in the private sectors of education (the state is hardly recruiting anymore) or civil society/research organisations that depend on state largesse in the name of funding.

She speaks of possibilities to a better public schooling system, simply through honest governance and political will. The Aam Aadmi Party (AAP) made school education an election issue, and since coming to power in February 2015 accorded highest priority to it. The immediate huge hike in allocation to education (in 2015-16, the government allocated Rs 9,836 crore to education) was a whopping 106% over the previous government's allocation. Over the next two years, the allocation to education has been maintained at around a quarter of the total budget of the Delhi government. Atishi presents a poignant account of some of these efforts to 'fix' public education through a four-pronged approach involving modernising infrastructure, building capacity for schoolteachers and principals, making the school administration accountable and improving LOs. The hurried policies and programmes of the AAP government, particularly ability grouping, opposition to continuous and comprehensive evaluation (CCE), equating quality with better LOs and looking up at private schools in the name of standards, have attracted censure from progressive educators, but her chapter reflects an uncompromising political commitment to saving public education, particularly at the school level. Ironically, the policies have provided a fillip to non-state actors in the name of outsourcing several school services, deflecting the increased budgetary allocation to private players, while recruitment of teachers to vacant posts has not been undertaken for eight years now. Yet the intent in school improvement processes by taking up the underlying challenges and opportunities is undeniable.

The central argument of Chapter 4 by Jyoti Raina is that both the stance of the state and the neoliberal assault on education are in conflict with the constitution's vision of elementary education. The cumulative policy shifts in the direction of non-state stake holding are explicated through a direct engagement with policy text(s) revealing how a lack of thrust on elementary education as a public good, increasing privatisation of school education and indifference to increasing hierarchies of schooling in policy parlance is serving to exacerbate the class divisions underlying Indian education. The chapter undertakes a policy analysis examining the worrying outcomes of contemporary trends in India's national trajectory and what we intend to make of our society with them as school education emerges as an overlapping social difference providing another category of social division.

Understanding knowledge and curriculum

In some of the recent policy deliberations, there was talk of the need to educate the youth as per the industry demand while lamenting the gap between industry requirements and the goals of education. It was argued that institutions should be prepared according to a list of industry requirements (ASSOCHAM, 2017) evidently reflecting the policy impact of the market on the content of education. These changing aims of education ignore the entrenched inegalitarianism, oppressive power structure and neoliberal depredation of our society. The function of education should be to develop critical citizens who sustain a society through their economic and cultural contribution and have a responsibility to offer constructive criticism to counter its ills. Rohit Dhankar, Chapter 5, argues that historically education policy documents in India emphasise both these functions. However, the current policy shifts seem to be heavily tilting towards the 'citizen as a resource', reducing the idea of a 'democratic citizen' to a 'subject of the state'. One strategy to achieve this tilt that is being used in the recent state initiatives is a surreptitious 're-definition of knowledge'. The chapter focuses on this tilt in the conception of knowledge in a supposedly knowledge-based economy and society (KBES) and its implications for social justice in a democracy.

If the purpose of knowledge in forming a formal curriculum and its assessment is understood as grading and ranking of learners in a culture of competition, enterprise, employability and managerialism, a Marxist analysis would see this process as natural to a class society (Rustin, 2016: 148). The understanding of assessment, which is a key aspect of the examination-centred Indian school education system, follows from the behavioural paradigm, which is in alignment with the neoliberal approach. Assessment is aimed at evaluation of LOs on scholastic parameters and criteria by using paper-and-pencil methods rather than building a learning culture where assessment is a continuous process of and for learning (Shepard, 2000).

Such an approach to learning and assessment have been declining in educational theory for several decades, and its underlying assumptions about the nature of the learner and the learning process are unacceptable to most progressive educators. The examination system with a sole focus on LO performances assumes a narrow, behavioural view of learning as an external observable product, ignoring the holistic processes of learning and knowledge construction during classroom and out-of-classroom experiences. In Chapter 6, Disha Nawani contests the narrow product-oriented viewpoint which implies that learning can be ensured by holding learners back and testing them in standardised, time-tested, reliable ways via a centralised examination system where students had to per force learn (read and memorise), pass the exam and get promoted to a higher grade. Part of the chapter carries an interview with eminent educationist Krishna Kumar explaining how the examination system tries to provide a legitimate veneer of fairness to the participation of children from different social backgrounds in a supposedly objective certification process under common conditions, irrespective of the social or educational background they come from. The interview speaks of this supposed fairness as something that can be read as silence to the deep inequalities that prevail in the broader structure of our school education system. The performance in the examination ignores the supplyside asymmetries within schooling systems, including academic resources, physical plant and infrastructural resources, among others. The chapter highlights that socially, the examination system, just like the other social systems, is working for a society which is divided hierarchically, legitimising the prevailing social hierarchies of our society, a process that is exacerbated by education under neoliberalisation. The struggle for improvement in the examination system needs to be situated in the wider background of other unjust aspects of our educational systems in our society, where social differences of economic class, caste and gender do not cross-cut, but overlap, leading to sharp social divisions that are reflected in school education.

In Chapter 7 Nita Kumar argues that we must understand longer political trends since independence and the relationship of the school to the family to be able to deal with neoliberal shift towards privatisation in schooling. She presents ethnographic data from a large research study conducted in one of the schools in a representative small town, Varanasi, in Uttar Pradesh, to describe that the present failure of egalitarianism and democracy in education at several levels in living up to the constitutional policy of equality is due to our very understanding and practices of modernity. If we understand the longer trends, if we break up schools and technical practices, if we focus on the relationship between the school and community and, most of all, if we look, apart from numerical data, at thick ethnographic data, we will come closer to understanding the shift towards privatisation as a problem and find a solution.

Schooling, social justice and critical pedagogy

In Chapter 8 Sanjay Kumar interrogates and interrupts caste-based exclusionary processes in select rural Bihar schools, situating the questions of social justice and structural discrimination with an eve for anthropological detail, in a critical framework emphasising first-hand inclusive teaching and learning methodology. He presents some revelatory truths about the deeprooted caste-based prejudices in schools by a rigorous engagement with some of the structures of belief that condition classroom practice, especially teaching activity, and end up making elementary education double up for a renewed performance of caste-, class- and community-based discrimination. The chapter is based on an action research study focused on the key question of how teachers can be made aware of the problems around the notion of heredity-based educability, reflected through Sanskara, and the ways in which teachers can be enabled to reflect on their own beliefs and assumptions about the key concepts of education, learning and the notion of caste. The methodology consisted of small-group workshops, classroom demonstrations and training modules engaging some 1,000 primary and upper primary school teachers from the Wazirgani block of the Gaya district of Bihar. The findings of the action research study inform policies and practices in making classrooms inclusive for all children in particular, and the professional development of the teachers in general, in order to attain the larger goal of social justice and equality in a teacher education programme. Prior to deployment of the intervention programme of inclusive teaching and learning methodology, the teachers lacked an understanding of the doctrine of inherent educability of children, which is central to the history of ideas in educational theory. It is further disturbing to note that the key findings of the study based on the micro-context correspond to the macro-level understanding and perception prevalent in the public knowledge domain. A similar study in a village in Bihar more than a decade ago also concluded that 'unequal structural realities of village life play a very important role in producing and reproducing educational inequality in the village' (Kumar, 2006a: 319). This seriously implicates teacher education for absence of a critical pedagogy that interrogates the deficit assumptions of educability among socially disadvantaged children. The social realism underlying the chapter is a grim reminder of the dehumanisation that is implicit in caste hierarchy, social exclusion and the consequent discriminatory practices. The flush of educational reforms in the uncritical framework of the techno-managerial model does not provoke teachers to interrogate such structures and practices of the deep social inequalities, but rather to potentially reinforce, promote and validate the deficit assumptions about educability that often stem from discriminatory attitudes which underlie the class, caste and gender hierarchies in wider society.

In a Marxist educational analysis, the possibilities for social justice exist only by doing away with an unjust, exploitative and oppressive capitalist social order. This has greater relevance at the current historical juncture in which the sharper avatar of capitalism-neoliberalism dominates the social, economic and political life, coupled with the dismantling of the social justice agenda in official policy trends. Dave Hill (in this volume) argues that because neoliberalism is simply the current stage of capitalism, its critique is essentially a critique of capitalism itself. Slavoj Zizek (2018) reiterates the same when he writes that

not only is Marx's critique of political economy and capitalist dynamics still fully relevant, but rather it is only today, with global capitalism, that it is fully relevant.

Ravi Kumar's critical essay in Chapter 9 resonates these words with a hammer while presenting an incisive critique of the shifting aims of education. The aims have moved beyond the idea of knowledge that even capitalist welfare regimes conceived to mere skilling; which in turn is about training an individual to be unconcerned about the oppression prevailing around her or him. This is a tacit consensualisation for the existing order of things in times of what he calls a 'fascisation of society' - so much so that he even considers the question, are we living in a fascist state, worthy of asking. Critical pedagogy can be an instrument to counter these processes of consensualisation, which is something that mobilisation aimed to counter. Ravi argues that critical pedagogy, while locating itself within the labour-capital dialectic, must also move towards exploring the possibilities of how its teachings can lead to a situation of counter-mobilisation. In the education battlefield, therefore, possibilities of being neutral, quiet and non-partisan do not exist (Ravi Kumar, 2016: 2). The chapter states that unequivocally we need to decide which side we are on, which can be very simply read as either standing for the status quo or challenging it. In a penetrative analysis, the chapter shows that educational discourses are inherently political, in which the mainstream schooling systems are dedicated towards a consensus-building exercise based upon the status quo, consisting of existing social formations. The possibilities to challenge the status quo are compromised if, for example, one is dependent on the state for survival (economic wages for work) or in precarious contractual work buffered by a wide pool of unemployment, as is increasingly the case in both the arenas of school education and higher education. The adjustment with neoliberal policies starts with this fear, which in turn helps the capitalist status quo to thrive (Marcuse, 1969). Also in India supposedly under cover by Central Civil Services (Conduct) CCS Rules, academics, although not owing direct allegiance to any political party, understandably seek personal and academic protection against discrimination that being a critic of government policy might bring. Where then is the direct possibility for entering a pedagogical war to counter, subvert and resist the processes of consensualisation by a practice of freedom from the logic of the present system? Nine teachers of the Central University of Gujarat (CUG) were issued show cause notice under Rule 5 of CCS Rule number 5, which prohibits government employees from associating with any political party or campaigning for elections. The clarification offered by the teachers in this matter was finally accepted by the university administration, and the matter has been since closed (IE, 2018). The CCS Rules have been in force since 1964 with unwritten ambiguity about whether teachers are covered under these rules or not. Rule 5 states

No Government servant shall be a member of, or be otherwise associated with, any political party or any organisation which takes part in politics nor shall he take part in, subscribe in aid of, or assist in any other manner, any political movement or activity.

Rule 9, in fact, prohibits criticism of the government. Critical educational policy analysis is political in nature, as the making of public policy is a political activity and can be looked at as a violation of CCS rules. Coupled with this, even if teachers as transformative intellectuals and critical citizens were to realize that education is the battlefield on which possibilities of being neutral are non-existent, educational issues have been rendered invisible in the party manifestos by competitive electioneering over other popular political issues in the public imagination. Even if academics review party manifestos, policies and programmes, in various for alike academic books and journals, raising concerns about the core issues related to schooling, social justice and equality, their voice, inputs and scholarship more often than not fall on deaf ears in political policymaking arena. This is evident as the plethora of writings and research on how neoliberal restructuring has devastated educational systems and practices, with the loss of equity, democracy and critical thought, and has not received any political recognition in state policymaking, which continues to shift in the opposite direction. This is notwithstanding the social imaginary underlying the aim of public policy for inclusive development through equitable elementary education.

Exclusions based on caste and status have existed in Indian society, and Madhu Prasad, in Chapter 10, provides a synoptic account of pre-colonial exclusions, colonial subjugation, radical goals of our freedom movement and their subversion in the politics of an independent citizenry. In a democratic society, all sections of the population, including children, have legitimate rights to equality and claims on the state not merely to 'protect' those rights but also to ensure that they are realised in ways that comply with the principles of equality and social justice. She argues that India's attempt to leap-frog over this democratising phase of capitalist development, with its concomitant increased employment and mass provisioning of essential

social services such as education, health, public utilities, etc., and adopt the contemporary phase of neoliberal 'jobless growth' and privatisation/corporatisation of all essential services with user-pays principles of efficiency, has resulted in a massive 'exclusion' of those who simply cannot afford to pay. This contemporary sense of 'exclusion' in the Indian context de-legitimises existing sites of debate against oppression, threatens the autonomy and self-governing capacity of the people and ultimately endangers the democratic unity of society itself.

Transnational trends on neoliberalism and education

The final section opens up the debate for a comparative understanding through an analysis of some of the recent policy trends in some parts of the world as an index for measuring neoliberal 'common sense' and its relative degree of failure. This section is also aimed at deepening the response to emerging challenges in India through a wider international and comparative lens.

Locating contemporary developments more theoretically within the Marxist fold continues to highlight the enduring relevance of Marxist educational analysis to the current neoliberal era. Class analysis as an intellectual tool with abiding significance central to a social understanding of education can also contrastingly explain reflective departures that emphasise two-way relations between ideas and material realities or conditions. The recognition of the latter relationship is increasingly contrasted with a view of Marx's theory as one which defines ideas being determined by economic conditions (Sen, 2018). Marxian analysis remains pervasive in education discipline because it continues to inspire extraordinary contributions from other radical left, non-Marxist educators ranging from Anton Gramsci, to Henry Giroux, to Michael Apple and enable anyone with egalitarian beliefs, including the non-Marxist reader, to draw insights from Marxist theory. It also inspires the reader to move beyond 'deconstruction' to 'reconstruction' by offering a doctrine for action, while recognising both the power of resistance and the need for more fundamental economic, political and social change in the hope of building a new world. It is against this background that Dave Hill, in Chapter 11, critically examines neoliberal and neoconservative policy globally and how it differs in different national contexts. The chapter concludes by suggesting a socialist policy for education, delineating facets of its ownership and control, funding, organisation of students, the curriculum, the hidden curriculum, secular education and relationship with communities. This suggestion of a socialist policy for education is important because a central theme in educational studies, particularly programmes of teacher education, is student-teachers building their own personal theory of education. This theoretical chapter provides valuable conceptual tools, techniques and perspectives on educational policy analysis for education workers across political affiliations.

Engagement with ideologies across political dispensations in the public sphere is part of a democratic citizenship. The conservatives in India have been running schools through non-profit religious and cultural trusts, but have recently become increasingly articulate about their economic worldview as well, which includes a general opposition to privatisation. The chief of Rashtriya Swayamsevak Sangh (RSS) was invited to speak on the Indian economy at the Bombay Stock Exchange, Mumbai, on 16 April 2018, where he highlighted that enslavement to a theory or an ideology like socialism or capitalism was unwise, as each country must pick policies suited to its own unique circumstances. He spoke of 'leading' the world economy through India's own model of development; reflecting how neoconservativism is sometimes in conflict with neoliberalism, which Dave Hill points out in his chapter.

Tom Griffiths's theoretical analysis in Chapter 12 further argues that neoliberal policy for education gains legitimacy from, and in turn reinforces, aspects of human capital theory, through its construction of education not as a public and social service, nor as a universal human right, but as a private, individual responsibility to be purchased by individuals for their personal social and economic benefit. The chapter concludes by noting how advocacy for increased public expenditures on education often cites economic returns, which risks supporting the neoliberal logic and policy that we seek to replace. Instead, it calls for critical educators and activists to emphasise and build support for alternative primary purposes of mass education that more firmly support high-quality, public, universal systems with the potential to contribute to wider anti-systemic movements.

Even though neoliberal restructuring, resembling a world movement emanating from the global financial institutions (Meyer, 2000), started in most of the countries of the world in the 1990s, it has varied historical foundations. The historic trajectory of each nation-state has therefore 'refracted', translated and diffused the neoliberal reform agenda in different ways. The post-liberalisation neoliberal regimes have thus increasingly sought the technocratic weight of evidence in favour of restructuring. Ivor Goodson, in Chapter 13, based on seminal research, presents evidence that is otherwise. The chapter aims to understand patterns of historical and cultural 'refraction' by reporting some of the findings from four-year qualitative national case studies of educational reforms in seven European countries. The empirical findings from this seminal qualitative research can be read as an index for the measurement of this neoliberal common sense, as well its assault and paradoxically also a relative failure at 'implementation' policies. The global neoliberal frameworks get re-worked, re-enacted and re-formulated by international and national actors alike, and particularly professionals like teachers, often ending up getting fissured in unintended directions, like the refracted rays of light through an optical medium.

The comparative understanding of transnational trends of neoliberalism and its consequences for education is useful in re-visiting the current elementary education policy context in India through the lens of competing frameworks for combating educational inequality in the concluding chapter. The judgment dated 18 August 2015 by Justice Sudhir Agarwal of the Allahabad High Court (AHC) directing the Uttar Pradesh (UP) government to ensure that government servants and all such persons who receive any perk, benefit, salary, etc., from state exchequer or public fund to send their children to primary schools run by the UP Board of Basic Education can be read as an attempt by the Indian judiciary to mitigate sharp educational inequality. In Chapter 14 Vikas Gupta examines this audaciously radical legal development. He develops his line of argument using the context provided by the AHC iudgment and further validated through a very brief survey of the chequered transnational historical trajectories of the Western world to combat educational inequalities through state intervention. The chapter draws attention to the radicalness of the judgment, which was ahead of its time in comparison to the RTE 2009, which is often facetiously hailed in Indian educational debates as a progressive piece of legislation. This is against the backdrop that 'neoliberalism poses a more serious threat not only to the diversity of knowledges and languages, but to the entire society by augmenting existing inequalities' (Gupta, in this volume) by ignoring the wider structural concerns.

The pending issues and contemporary challenge that the judgment poses resonate in many of the chapters in this volume that highlight the indifference and now increasing complicity of the state in the policy-led deterioration of state schooling systems. The vision of an egalitarian, democratic and inclusive society, of development of the country through an equitable system of elementary education, cannot be realised without an uncompromising thrust on public education, an ideal that neoliberalisation in education works against. If hope is the thing that features our burdens, then the fact that the judgment has to date continued to remain only a non-mandatory declaration on paper, without implementation, begs the question: Is there hope for a greater thrust on public education in India at the current juncture of neoliberal depredation? But what is left of life without hope? 'So the sailor sails on, though he knows he will never touch the stars that guide him' (Galeano, 2011). It is hoped that the chapters gathered in this volume will contribute to the timely debates on elementary education policy and practice at the present juncture of an unprecedented crisis. The volume aspires not just to analyse the policy shifts in recent years but also to offer possibilities and egalitarian alternatives to the educational crisis generated by the neoliberalisation of education. More importantly, it hopes to re-kindle a constitutional renaissance by re-vitalising the diffused struggle for a common school system among teachers, academicians, researchers, activists, policymakers, students and other education workers, which alone holds the

promise to create an equitable elementary education policy and practice that can serve as the foundation of an inclusive society.

Notes

- 1 www.pppindia.gov.in
- 2 www.narendramodi.inpeople-public-private-partnership-3163
- 3 Article 21 of the constitution is a fundamental right pertaining to right to life and liberty. In various judgments the Supreme Court expanded the right to life to mean the right to live beyond mere physical existence and to be able to live with dignity. Eventually, the right to education was declared a fundamental right by associating it with the right to life. Now the right to free and compulsory education from six to fourteen years of age has been added as Article 21-A. See *Mohini Jain v. State of Karnatka* (1992)3 SSC 666 and *Unnikrishnan J.P. v. State of Andhra Pradesh* (1993) 1 SCC 594, 603, 605, 645.
- 4 During drafting of the constitution, a sub-committee on justiciable fundamental rights recommended inclusion of the right to free and compulsory education in the list, but the advisory committee later put the right in the directive principles of state policy, which are guiding principles for the state to follow. (righttoeducation.in/how-was-original-article-45-constitution-arrived).
- 5 The Right of Children to Free and Compulsory Education Act, 2009, Chapter iv, section 12(2).
- 6 As per the Companies Act of 2013, every private or public limited company with a net worth of Rs. 500 crore or a turnover of Rs. 1000 crore or a net profit of Rs. 5 crore has to mandatorily spend at least 2% of its net profit on CSR activities. The activities have been specified in the act. An analysis of 300 big companies for the financial year 2016–17 shows that the maximum spending (32%) has been on education. See www.mca.gov.in/SearcheableActs/Section135.htm and India CSR Outlook Report 2017 at ngobox.org.
- 7 www.azimpremjifoundation.org
- 8 www.Akshaypatra.org
- 9 https://teach4india.wordpress.com
- 10 The state of Rajasthan is a front-runner when it comes to PPP in schools. But of late, the government's move to hand over even those government schools that are doing well to private operators has led to lot of resentment among teachers and parents. See the news reports 'In Rajasthan, villagers protest as government plans private management for schools it did not build' at https://scroll.in/article 863718 and 'Protests forced govt to shelve PPP model in state' at www.dnaindia. com/jaipur/report
- 1 One wonders what those 'universal values' are and whether 'peace', 'tolerance', 'secularism', etc., are seen as non-universal. But we will ignore this point.
- 2 One can (should) equally respect all human beings, who may be believers in different religions. But respecting 'equally' all religions in terms of their ideology and theology is tantamount to abandoning one's critical outlook. Actually, the ideologies and theologies of religions can be more or less justified and, therefore, more or less respectable. But that is not the issue in this chapter.
- 3 I am not commenting on this term here, which gives a feeling of saddling a beast of burden.
- 1 I interviewed Krishna Kumar in 1995–96, when I was a young research scholar at Jawaharlal Nehru University, New Delhi. The interview covered a range of questions based on his scholarship in both Hindi and English. Some of the questions

pertaining to his understanding of the significance and resilience of the public examination system in India are being presented here because they help us situate our prevailing resistance to the assessment-related provisions in RTE 2009.

- 1 In the context of karma theory, *sanskara* are dispositions, character or behavioral traits, that exist as default from birth or prepared and perfected by a person over one's lifetime, that exist as imprints on the subconscious according to various schools of Hindu philosophysuch as the Yoga school. These perfected or default imprints of karma within a person, influences that person's nature, response and states of mind. https://en.wikipedia.org/wiki/Sanskara_(rite_of_passage). In common parlance, *sanskara* is popularly referred as attributes of hereditary, hierarchy and status in the context of caste which determines that lower castes have absence of the *sanskara* and higher castes are endowed with the *sanskara*.
- 2 The origin of Musahars, which are known by different names in Bihar and its adjoining states, has still remained debatable. In colonial ethnographic works they have been related to different tribes both within and outside the region. While Nesfield (1888) linked their origin to the Kol and Cheru tribes of Chotanagpur based on legendary myths of 'Deosi,' Risley's (1891) hypothesis based on the etymological explanation of the word Musahar (rat-eater or 'rat-catcher') traces their origin to the equally Dravidian Bhuiyas of southern Chotanagpur. Indian ethnologist S.C. Roy (1935a, 1935b) links their origin to the independent section of the old 'Desh Bhuiyas' or 'Pauri Bhuiyas' in the tributary state of Orissa. For a detailed discussion on this see Prakash (1990).
 - org/wiki/Dialogue

 1 I am thankful to Dave Hill and Jyoti Raina for their comments. It has helped me to reflect on certain aspects, which were completely left out. This chapter is an expanded version of an article titled 'Consensualised Reproduction and the Fascisation of Society: Critical Pedagogy in Times of Despair' that appeared in the
 - Journal of Critical Education Policy Studies, Vol. 15, No. 3.

 2 The labour laws can be changed at both levels. In the federal structure, different federal governments have the right to change the labour laws within their own territories and for the industrial units that come under their purview, whereas the central/national government has to change the laws for the units that come under its purview.
 - 3 For related information see: http://economictimes.indiatimes.com/tech/ites/it-to-layoff-up-to-2-lakh-engineers-annually-for-next-3-years-head-hunters-india/articleshow/58670563.cms; https://thewire.in/157093/1-5-million-jobs-lost-2017-demonetisation/; www.livemint.com/Industry/4CXsLIIZXf8uVQLs6uFQvK/Top-7-IT-firms-including-Infosys-Wipro-to-lay-off-at-least.html
 - 4 www.bloombergquint.com/business/2017/06/27/india-may-see-more-job-losses-over-next-decade-low-skill-jobs-skill-development
 - 5 Aadhar is a national identification number allotted to each individual to which there are massive oppositions, but the government is forcing it upon people. Some of these views can be found at https://scroll.in/article/832595/privacy-security-and-egality-are-not-the-only-serious-problems-with-aadhaar-here-are-four-more; https://thewire.in/119323/real-problem-aadhaar-lies-biometrics/; https://thewire.in/136102/coercion-aadhaar-project-ushar/
 - 1 Altaf Hussain Hali (1837–1914). Hali wrote one of the earliest works of literary criticism in Urdu, *Muqaddamah-i Shay'r-o-Sha'iri*. Its critical preface, 'the Muqaddima-i-Sher-o-Shairi', led the way to literary criticism in Urdu literature.
 - 2 A uniform definition of literacy for British India was adopted beginning with the 1911 census an individual was recorded as literate if he or she could read

and write a short letter to a friend. Although officials point to certain problems with the post-1911 enumeration, such as enumerators on occasion adopting school standards, they do indicate that 'the simple criterion laid down was easily understood and sensibly interpreted' (Census of India 1921, Volume I – Report, Chapter VIII).

- 3 Notes on Indian Affairs: (1837: Vol. 2. No. XXXVII: 28).
- 4 Greatly influenced by social reformer Jyotiba Phule, Shahuji Maharaj was associated with many progressive and path-breaking activities during his rule (1894–1922). Primary education to all, regardless of caste and creed, was one of his most significant priorities.
- 5 Gokhale pointed out while introducing a bill on compulsory primary education on March 16, 1911, which was defeated in the Imperial Legislative Council, that 'His Highness began his first experiment in the matter of introducing compulsory and free education into his State eighteen years ago in ten villages at the Amreli Taluka. After watching the experiment for eight years, it was extended to the whole taluka in 1901, and finally, in 1906, primary education was made compulsory and free throughout the State for boys between the ages of 6 and 12, and for girls between the ages of 6 and 10' Natesan, G. A. (1916). Speeches of Gopal Krishna Gokhale (2nd ed.). Madras, India: (p. 725–26).
- 6 A great reformer in the tradition of her mother and grandmother, Sultan Jahan founded several important educational institutions in Bhopal, establishing free and compulsory primary education in 1918. During her reign, she had a particular focus on public instruction, especially female education. She built many technical institutes and schools and increased the number of qualified teachers.
- 7 In contrast, the School Choice National Conference (SCNC), hosted annually in New Delhi since 2009 by the Centre for Civil Society (CCS), wants government to fund 'children' not 'schools' through Direct Benefit Transfers (DBT), including voucher schemes, and transfer state funds to aided and unaided private elite and low-budget school managements alike to 'develop an education market where students can avail education of their choice'. CCS's latest initiative, National Independent Schools Alliance (NISA), advocates expansion of parental school choice and systematic competition between private and government schools, at state expense, to improve quality and outcomes for all schools. The NISA support base comprises largely budget-based private schools that face closure for failing to meet RTE (2009) input norms for recognition.
- 8 Whereas the 1993 judgment directed that the entire Article 45 of the Directive Principles be converted into 'an enforceable right' applicable to all children 'up to 14 years of age', the 86th Amendment introduced Article 21A in the Fundamental Rights section, providing for compulsory and free education for all children, except for those attending private unaided or minority schools, from age six to fourteen years only. The original Article 45 was retained as a directive principle but was amended with the state promising 'to endeavor to provide early childhood care and education for all children until they reach the age of 6 years'.
- 9 The influence of international agencies like the International Monetary Fund (IMF) was felt as the GOI negotiated the largest-ever IMF loan given to a developing country in 1980–81. Although the GOI withdrew from the loan and from implementing the IMF reform programme in 1984, the reforms process had in fact begun.
- 10 Outcome-based education (OBE) is an educational theory that bases each part of an educational system around specified outcomes and pedagogical methods and tools focusing on what knowledge and skills are required to reach the outcome.

Planners of the course work backwards from the outcome. Students understand what is expected of them, and the faculty functions as an instructor, trainer, facilitator, and/or mentor. Potential employers can look at records of potential employees to determine if the outcomes they have achieved are necessary for the iob. A holistic approach to learning is lost. Learning can find itself reduced to

- something that is specific, measurable and observable. As a result, OBE is not widely recognized as a valid way of conceptualizing what learning is about. 11 A 2015 report of the International Labour Organization (ILO) puts the number of child workers in India aged between five and seventeen at 5.7 million, out of 168 million globally. More than half of India's child workers labour in agriculture and over a quarter in manufacturing - embroidering clothes, weaving car-
- pets or making matchsticks. Children also work in restaurants and hotels and as domestic workers. With child labour rates highest among tribal and lower-caste communities, at almost 7% and 4%, respectively, the amendments to the 1986 law will disadvantage and have an adverse impact on these especially marginal-
- 12 Government expenditure on education as a percentage of GDP was 3.8% for India in 2012. The figure is 6.3% for Vietnam, 4.3% for Mali, 4.7% for Nepal and 5% for Rwanda, all of them poor countries. Direct tax concessions to rich individuals and companies was pegged at Rs. 128,639 crore in 2015-16. Yet school education got only Rs. 42,187 crore.

ised and impoverished communities.

- 13 Top of the World: USA. Access to literacy not a constitutional right in America. The Indian Express. July 7, 2018.
- 14 An overwhelming 78%, i.e. 836 million people in India, were found to be living on a per capita consumption of less than Rs 20 a day, according to the Arjun Sengupta report on the Conditions of Work and Promotion of Livelihood in the Unorganised Sector, based on government data for the period between 1993–94 and 2004–05. The per capita consumption of the extreme poor was at Rs 12 per
- day. The justification for economic reforms was supposed to be the trickle-down effect but ten years of economic reforms seems to have made little difference. 15 Government discusses military training plan for disciplined 10 lakh 'force of youth'. The Indian Express. July 17, 2018.
- 1 Care is needed to acknowledge significant points of difference, such as the systemic application of the 'work-study' principle, illustrated most emphatically in
- the Escuelasen el campo (Schools in the Countryside), which were full boarding schools for students located in areas of agricultural production and with part of the school day dedicated to students' productive work, which in turn was envisaged to help finance the expansion of these secondary schools across the country. This phenomenon has also received quite a bit of attention from academic researchers, including work tracking and comparing its application in countries like Tanzania and Zimbabwe.
- 1 I thankfully acknowledge generous grants received for the research utilized in this paper from Indian Council of Historical Research, TRG on Education and Poverty in India (Max Weber Foundation, Germany), University of Delhi and Charles Wallace Trust for India.
- 2 The term 'officialization of knowledge' has been derived from Michael W. Apple (2000).

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